Impact of Low-Emission Zones on Spatial and Economic Inequalities using a Dynamic Transport Simulator

André de Palma & Lucas Javaudin

THEMA, CY Cergy Paris Université

June 2025, European Transport Congress

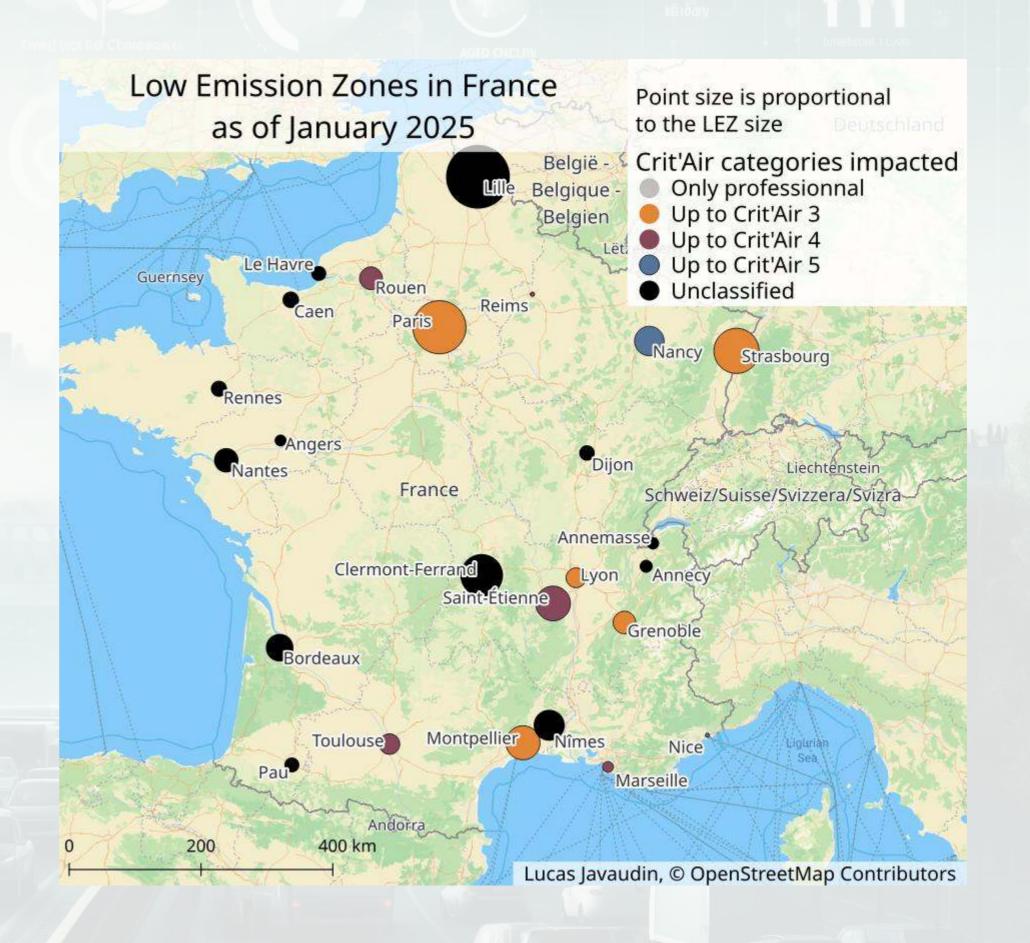


Context

- Road transport sector is responsible for 37 % of nitrogen oxides emissions (NO_X) in Europe (EEA, 2021)
- Nitrogen oxide pollution causes around **40,000 premature deaths** yearly in Europe (EEA, 2021)
- Air pollution causes about **7,920 premature deaths yearly** in Paris' urban area, Île-de-France (AirParif, 2022)
- Popular instrument to improve air quality: Low Emission Zones (LEZ)

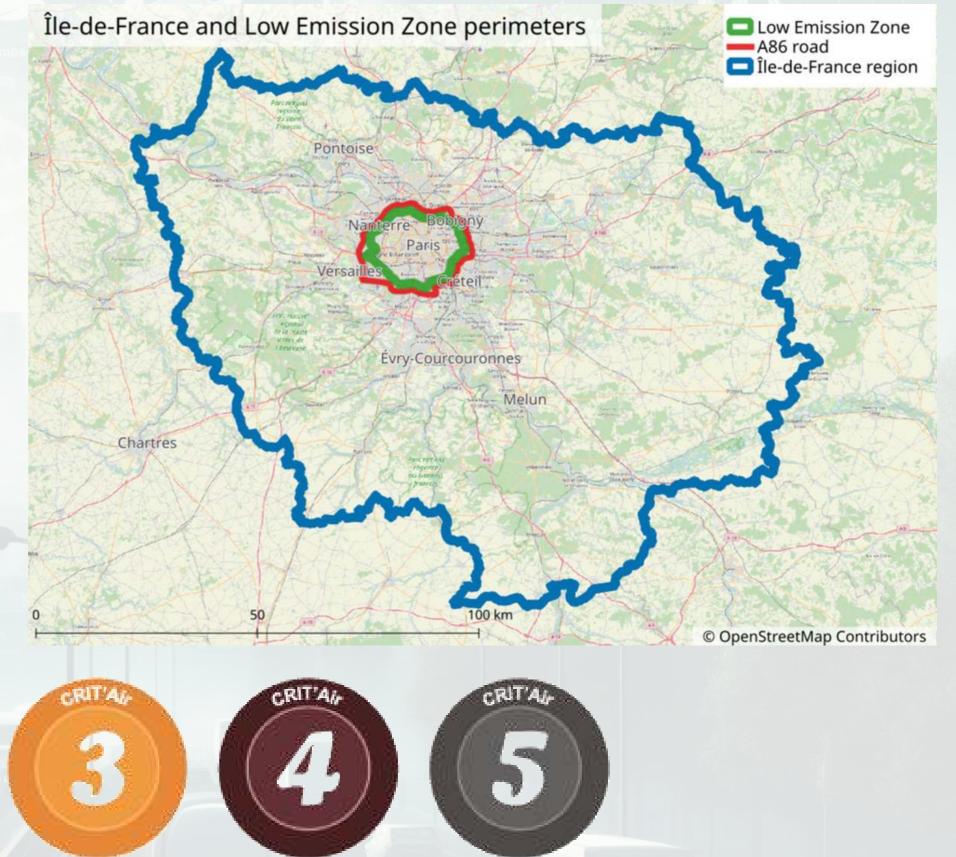
Low Emission Zones in France

- Low Emission Zone: area in the city center where the most polluting vehicles cannot travel
- In Europe, LEZs have been implemented in hundreds of cities as of today
- In France, 25 cities have implemented LEZs; cities are forced to implement a LEZ when pollution is above a threshold level
- [May 2025] Draft law in France that would prohibit LEZs across the country: "low-income households are now forced to choose between incurring significant additional costs to puchase a cleaner vehicle or giving up mobility altogether"



Paris' Low Emission Zone

- Paris and 76 neighbor municipalities
- 367 km² area (3 % of Île-de-France)
- 5 M inhabitants (40 % of Île-de-France)
- A86 highway enables detours around the LEZ
- Since January 2025: Vehicles Crit'Air 3 or worst are banned
- Crit'Air categories are based on **fuel type** (diesel, petrol, electric, etc.) and age
- **68** € **fine** for non-respect







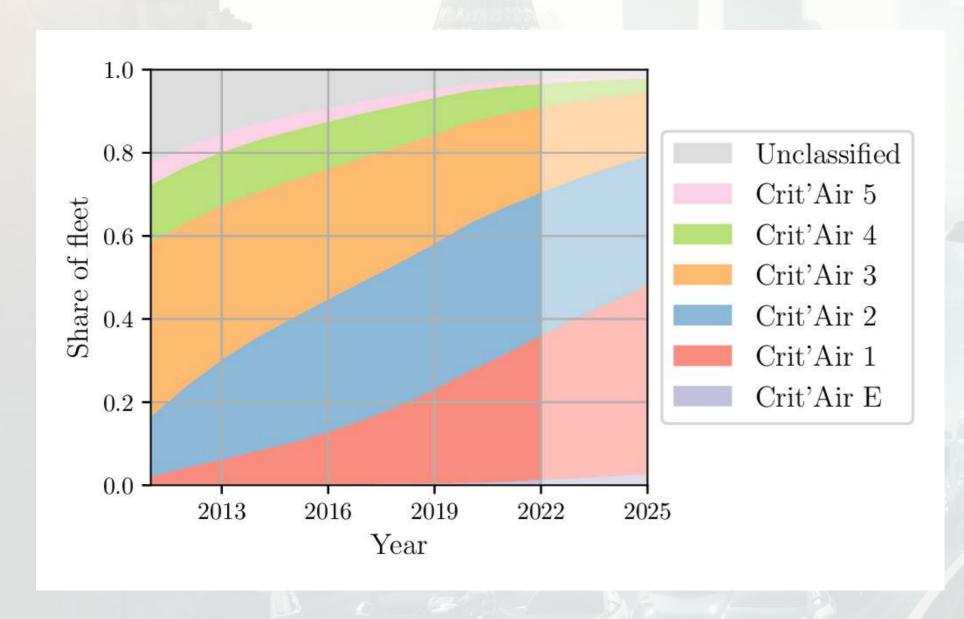


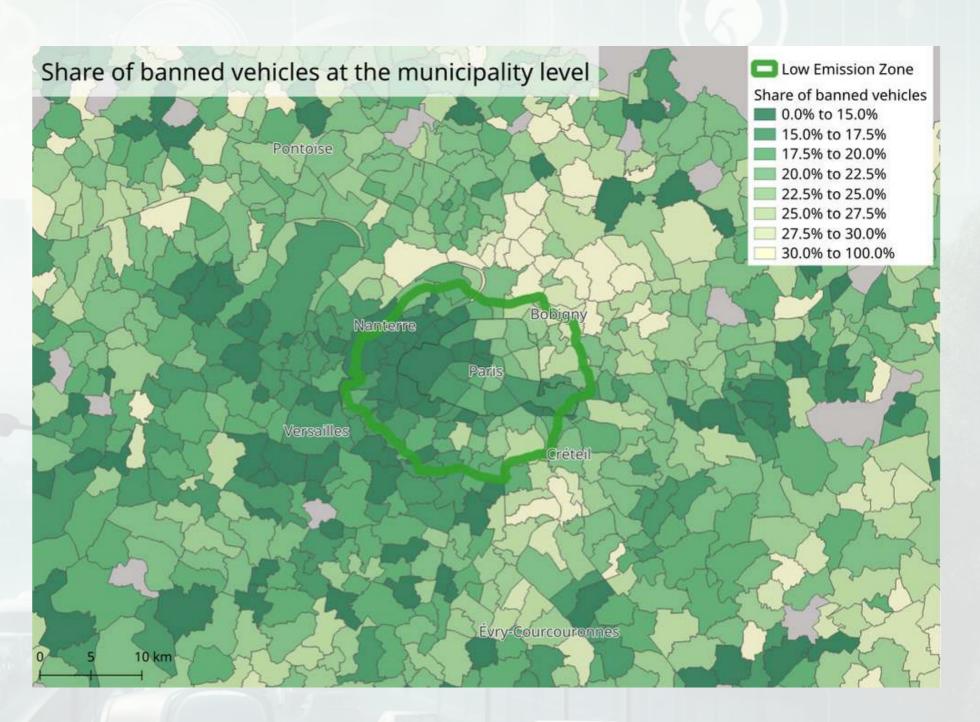




Île-de-France Vehicle Fleet

- Municipality-level vehicle fleet data (with Crit'Air categories) from the Ministry of Ecology
- **Extrapolation** to predict the fleet in 2025
- In 2025, around **21** % of vehicles in the region would be Crit'Air 3 or worst

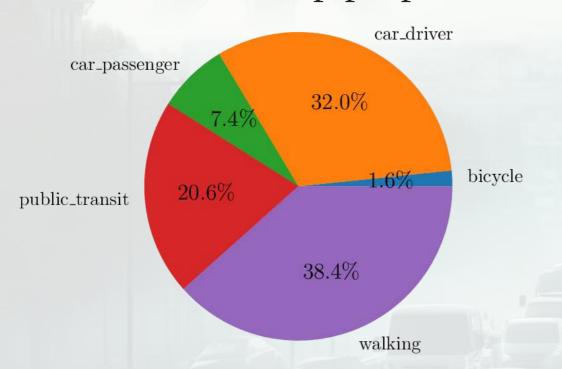


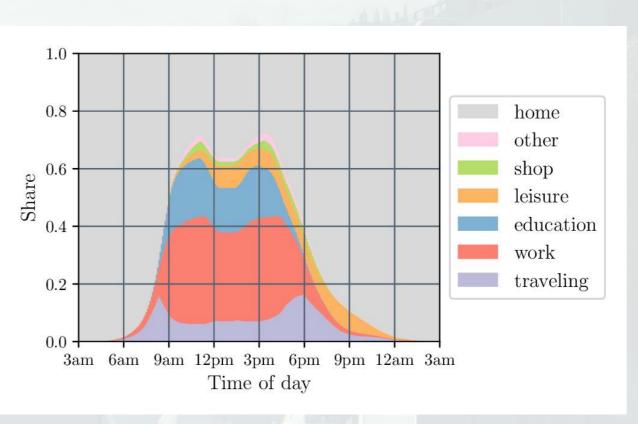




Introduction

- We conduct **transport simulations** to evaluate ex-ante the impact of the LEZ in Paris
- Scope:
 - Île-de-France
 - Trips for an average working day
 - Five modes: car (driver), car (passenger), public transit, bicycle and walking
 - All trip purposes

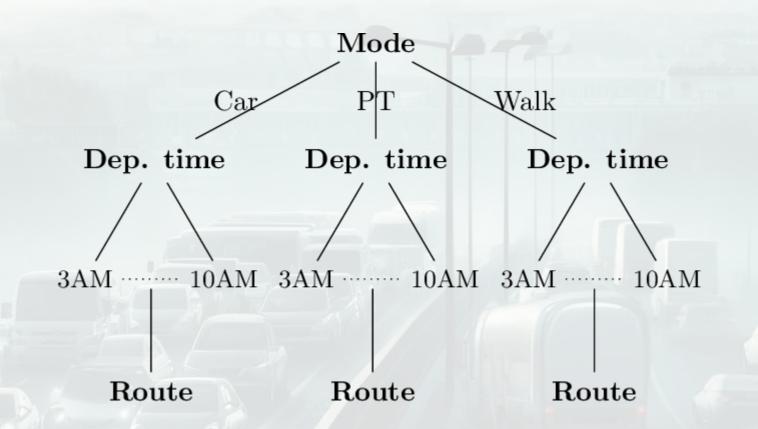




Source: Enquête Globale Transport (2010)

METROPOLIS2

- METROPOLIS2 is an agent-based dynamic mesoscopic transport simulator
- Simulation of mode, departure time and route choice, based on discrete-choice theory
- Congestion simulated from **bottlenecks** with queue propagation (spillback)
- Computation of pollutant emissions and exposure of population to pollutants with the METRO-TRACE module



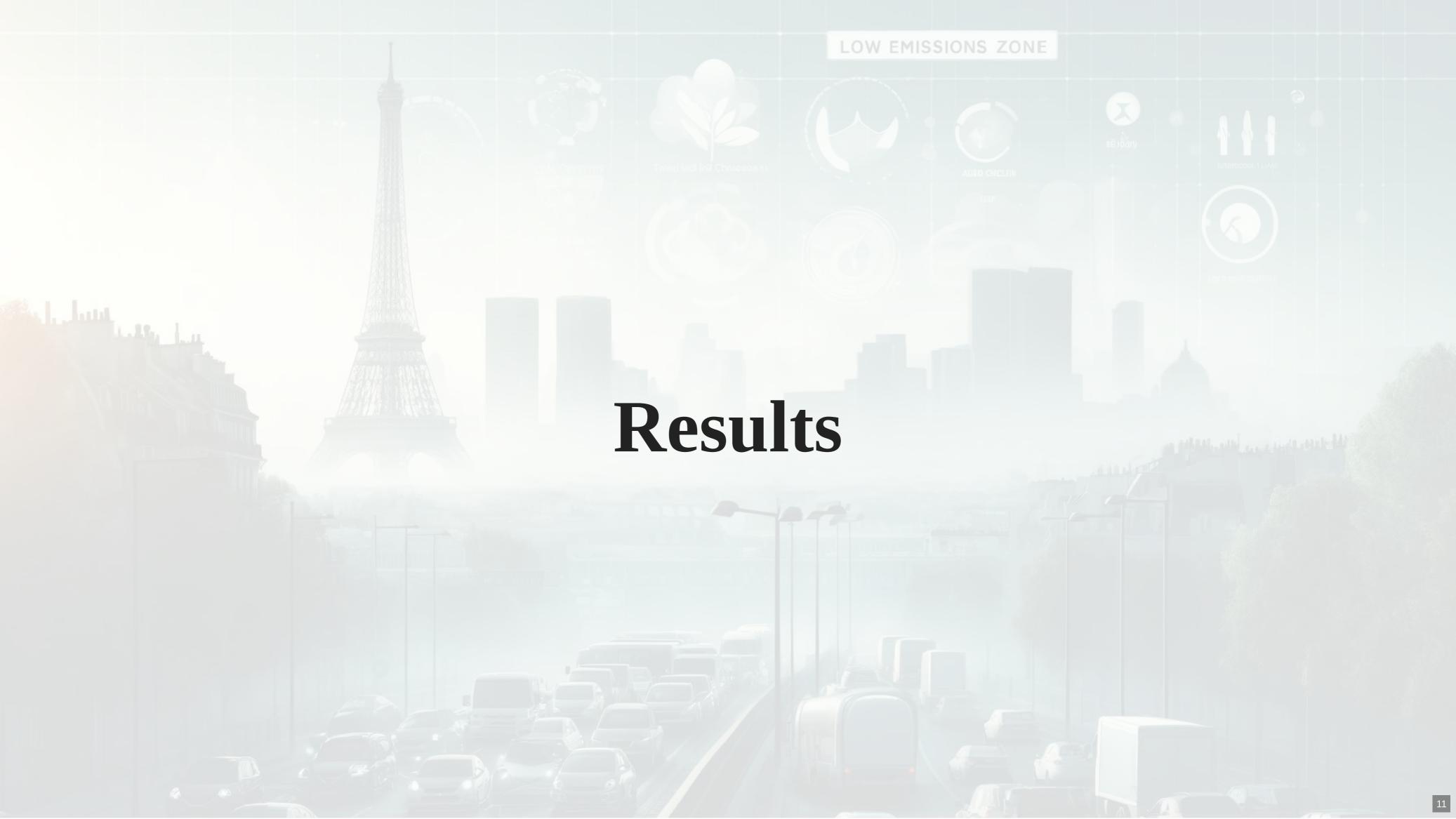
LEZ Policy Evaluation

• Two METROPOLIS2 simulations:

- Baseline simulation (calibrated): no LEZ
- **LEZ** simulation (counterfactual): January 2025 LEZ (Crit'Air 3 and worse)

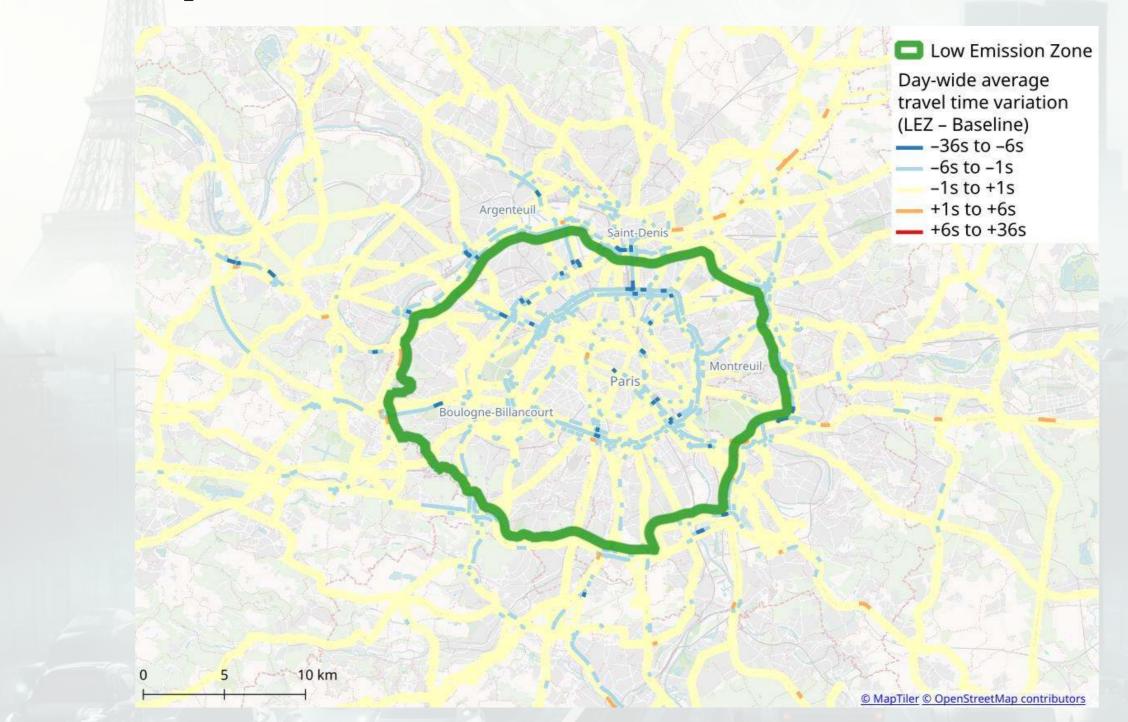
• Limits:

- Short-run analysis: no car-ownership model, no relocation (of activities or homes)
- Temporal restrictions of the LEZ not considered
- Exceptions and cheating not considered



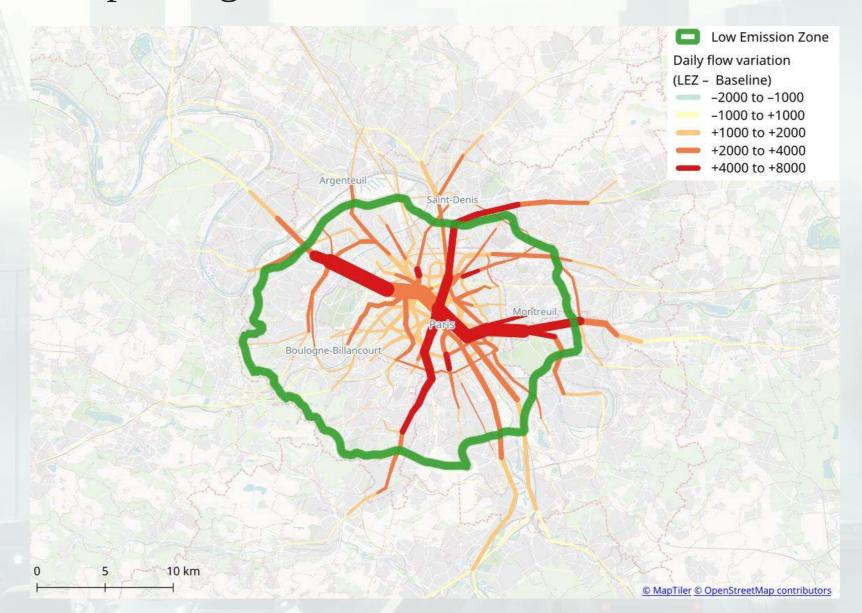
Road Congestion Impact

- Road congestion decreases on the main highways inside the LEZ (Boulevard Périphérique and A1 motorway)
- Little impact outside the LEZ



Public Transit Flows Impact

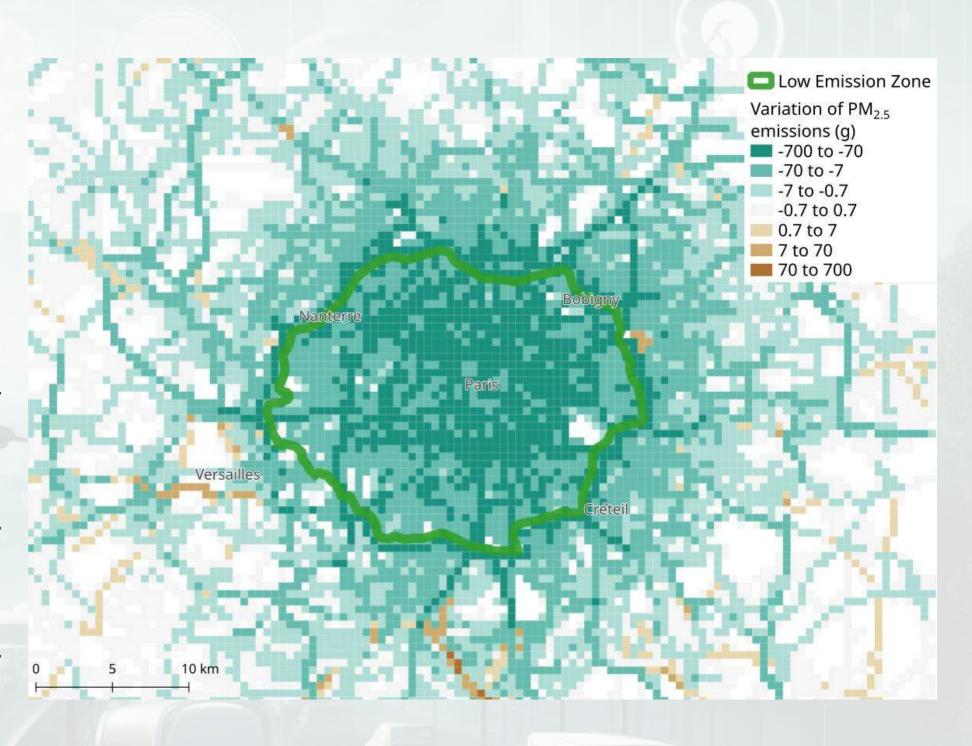
- Public transit mode share increases from 18.9% to 19.9%
- Larger flows on most legs, mainly in the surroundings of Paris (North, East and South)
- RER A: +1.2% passengers-kilometers
- RER B: +2.1% passengers-kilometers
- Tramway T7: +24.4% passengers-kilometers



Pollutant Emissions

- Emissions of $PM_{2.5}$ and NO_x generated by road traffic are computed from the EMISENS model with COPERT emission factors
- Emissions depend on vehicles **fuel type** and **age** as well as **instantaneous speed** (link-level)
- Emissions decrease more inside the LEZ

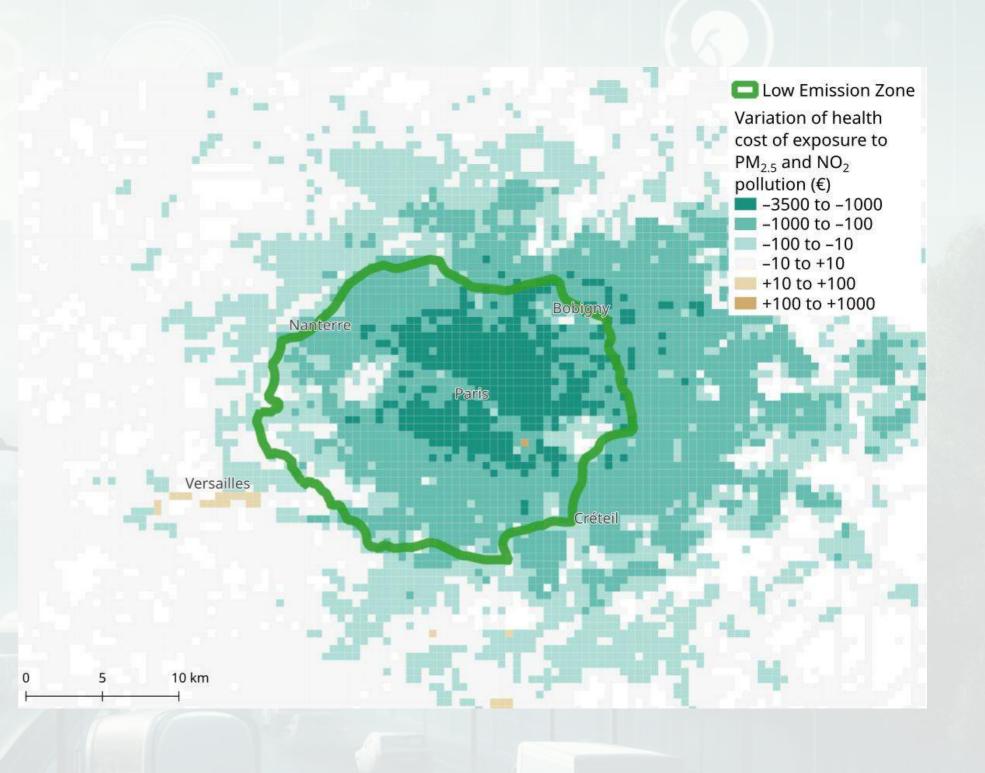
	Baseline	LEZ	Variation
PM _{2.5} emissions	2.83 tons	2.66 tons	-6.0 %
NO _x emissions	33.32 tons	30.45	-8.6 %
		tons	
CO ₂ emissions	21 730	20 829	-4.1 %
	tons	tons	



Population Exposure to Pollution

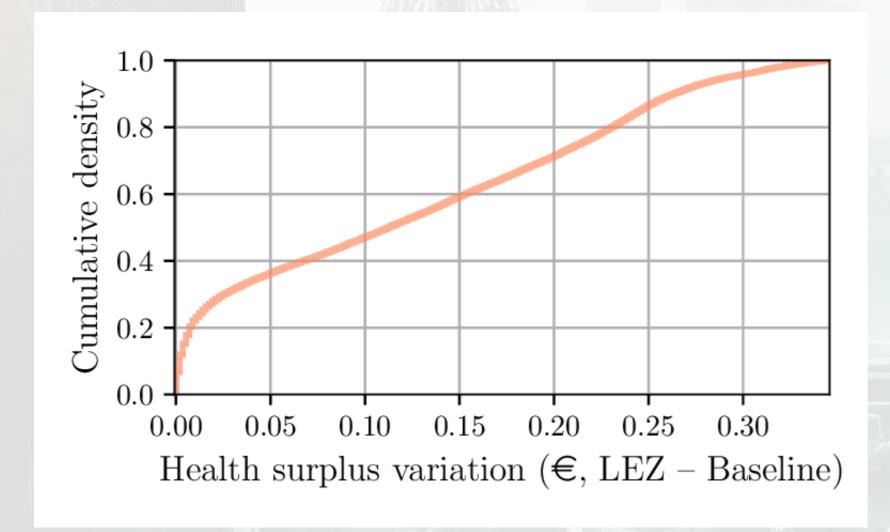
- Health impact is a function of the increase in mortality due to exposure to pollutants, given the concentration levels
- Exposure is computed based on the actual location of individuals in time and space
- Exposure decreases more near Paris (high concentration and high population density)

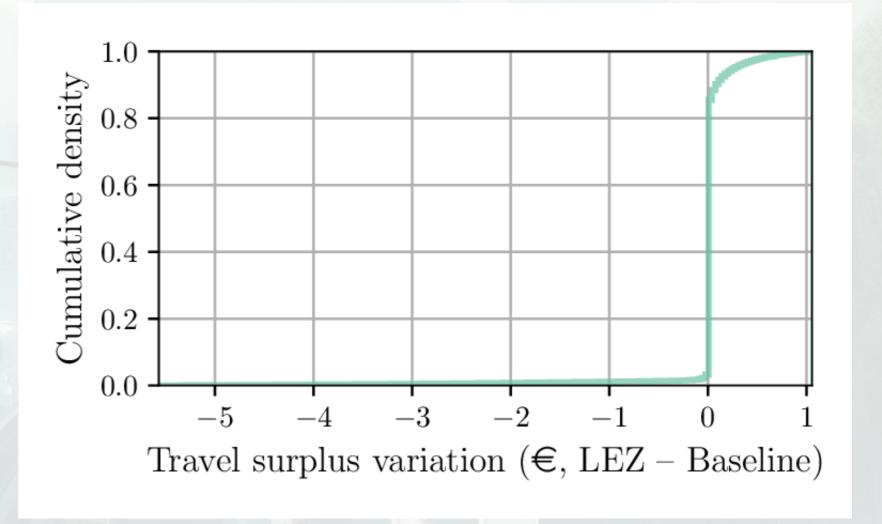
	Baseline	LEZ	Variation	
PM _{2.5} premature	5.9	5.3	-9.4 %	
deaths		- Tark and the buser of		
NO _x premature	5.4	4.9	-10.1 %	
deaths				
Health surplus	-12.537 M € -11.312 M € -9.8 %			



Heterogeneous Impacts

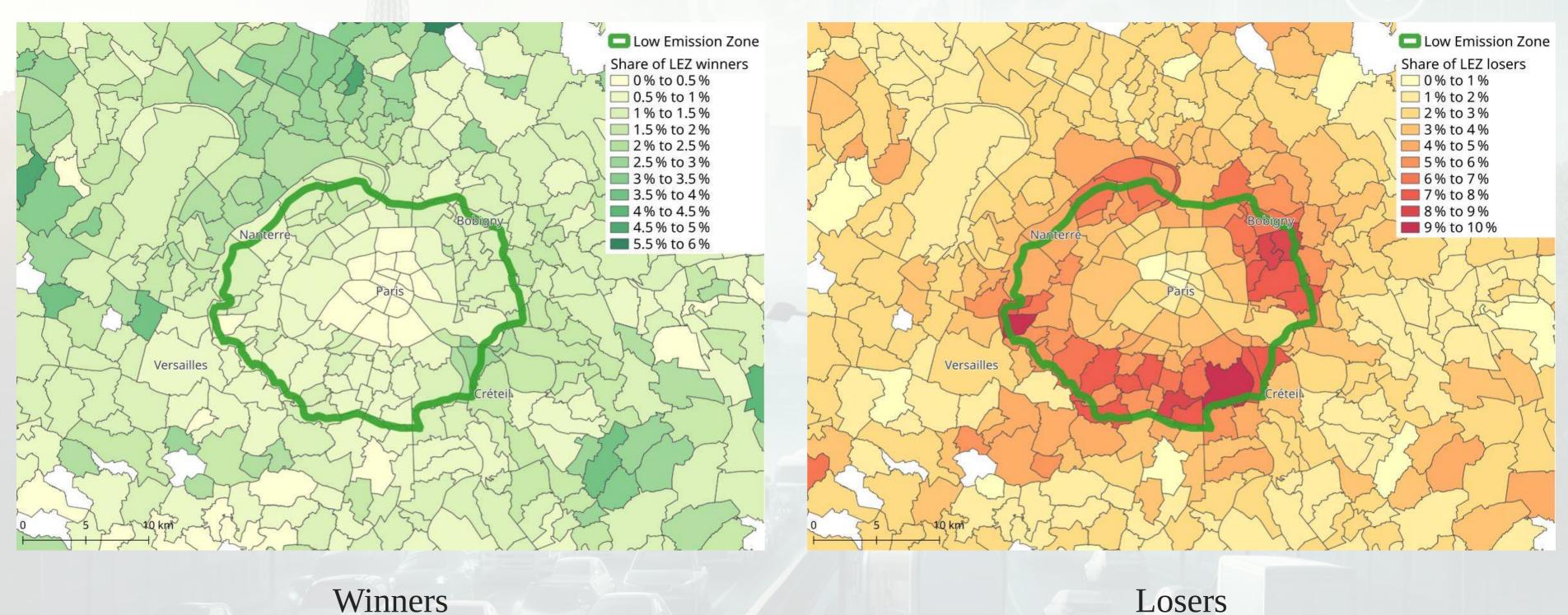
- **Health impact:** between 0 et +30 cents per day per individual
- Travel impact:
 - 93.2 % are not significantly impacted (variation smaller than 1 € daily)
 - 3.5 % "win" more than 1 € daily
 - 3.3 % "lose" more than 1 € daily





Winners and Losers Location

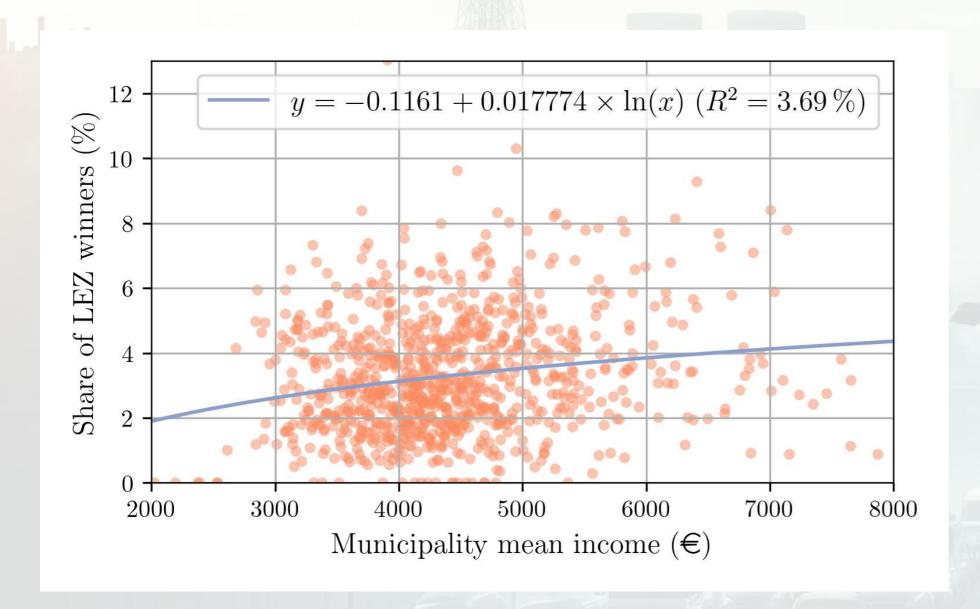
- "Winners" are spread over the region
- "Losers" are mainly living along the LEZ

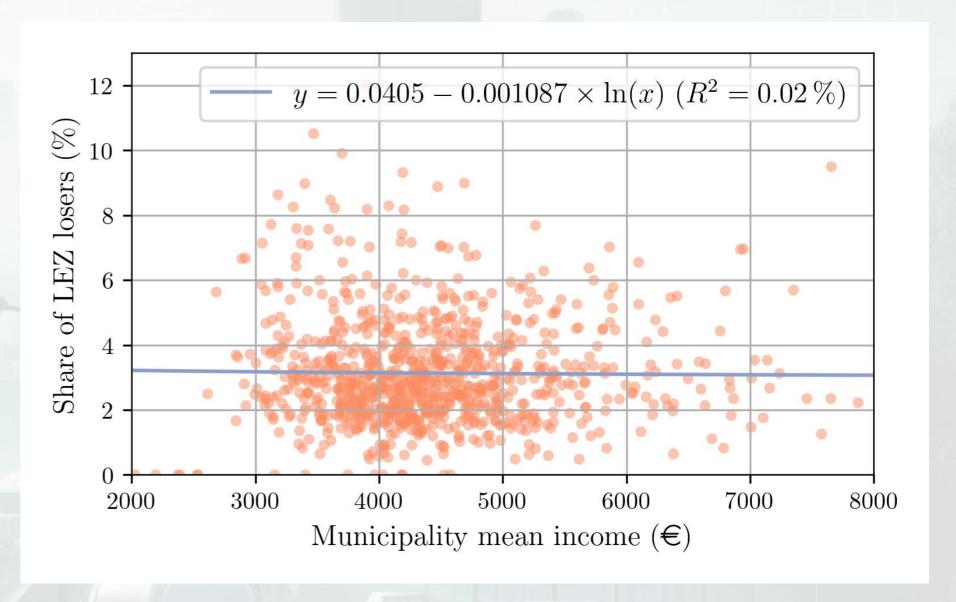


Losers

Winners and Losers Income

- Share of "winners" slightly increasing with the municipality average income
- Share of "losers" uncorrelated with the municipality average income





Winners

Losers



Conclusion

- Methodology for the evaluation of public policies with a transport simulator
- **Global impact:** decrease of car use, vehicle kilometers, congestion and pollution
- Individual impact:
 - Health impact distributed evenly across the population
 - Travel surplus impact shows great disparities
- Characteristics of the winners and losers of the policy
- Limits:
 - No analysis of the income effect at the individual level
 - Short-run analysis: no car-ownership model, no activity-based model, no location choice model
 - Air pollution from public transit omitted

